REPUBLIC OF SOUTH AFRICA

DRAFT FINANCIAL SECTOR LEVIES BILL, 2017

<mark>6 June 2017</mark>

(As introduced in the National Assembly as a Money Bill) (The English text is the official text of the Bill)

 $(M_{\text{INISTER}} \text{ of } F_{\text{INANCE}})$

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ISBN

BILL

To provide for the imposition and collection of levies for the benefit of the Prudential Authority, the Financial Sector Conduct Authority, the Financial Services Tribunal, the Ombud Council, the Office of the Pension Funds Adjudicator and the Office of the Ombud for Financial Services Providers; to provide for exemption from levies under certain circumstances; and to provide for matters connected therewith.

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REIT ENACTED by the Parliament of the Republic of South Africa, as follows:—

Definitions

1. (1) In this Act, unless the context indicates otherwise—

"assistance business" means the business of providing or undertaking to provide policy benefits under assistance policies as defined in section 1(1) of the Long-term Insurance Act, 1998 (Act 52 of 1998) by insurers registered to provide assistance policies only, and after the effective date of the Insurance Act, 2017, means an insurer licensed to conduct microinsurance business only under that Act;

"bank" means-

- (a) a bank as defined in section 1(1) of the Banks Act, 1990 (Act No. 94 of 1990);
- (b) a mutual bank as defined in section 1(1) of the Mutual Banks Act, 1993 (Act No. 124 of 1993); or
- (c) a co-operative bank as defined in section 1(1) of the Cooperatives Banks Act, 2007 (Act No. 40 of 2007):

"central counterparty" means a central counterparty as defined in section 1(1) of the Financial Markets Act, 2012 (Act No. 19 of 2012);

"central securities depository" means a central securities depository as defined in section 1(1) of the Financial Markets Act, 2012 (Act No. 19 of 2012);

"credit rating agency" means a credit rating agency as defined in section 1(1) of the Credit Rating Services Act, 2012 (Act No. 24 of 2012) that is registered in terms of section 5 of that Act;

"collective investment scheme in hedge funds" means a collective investment scheme declared in terms of section 63 of the Collective Investment Schemes Control Act, 2002 (Act No. 45 of 2002);

"collective investment scheme in participation bonds" means a collective investment scheme of a kind referred to in Part VI of the Collective Investment Schemes Control Act, 2002 (Act No. 45 of 2002);

"collective investment scheme in property" means a collective investment scheme of a kind referred to in Part V of the Collective Investment Schemes Control Act, 2002 (Act No. 45 of 2002);

"collective investment scheme in securities" means a collective investment scheme of a kind referred to in Part IV of the Collective Investment Schemes Control Act, 2002 (Act No. 45 of 2002);

"commercial umbrella fund" means a fund as defined in section 1(1) of the Pension Funds Act, 1956 (Act No. 24 of 1956) established for the benefit of employees of various employers which are not subsidiaries of a single holding company;

"clearing house" means a clearing house as defined in section 1(1) of the Financial Markets Act, 2012 (Act No. 19 of 2012);

"exchange" means an exchange as defined in section 1(1) of the Financial Markets Act, 2012 (Act No. 19 of 2012); "financial sector body" means each of the following:

- (a) The Prudential Authority;
- (b) the Financial Sector Conduct Authority;
- (c) the Tribunal;
- (d) the Ombud Council:
- (e) the Office of the Pension Funds Adjudicator; and
- (f) the Office of the Ombud for Financial Services Providers;

"financial sector law" means a financial sector law as defined in section 1(1) of the Financial Sector Regulation Act:

"Financial Sector Conduct Authority" means the authority established in terms of section 56 of the Financial Sector Regulation Act;

"Financial Sector Regulation Act" means the Financial Sector Regulation Act, 2017;

"financial services provider" means a financial services provider as defined in section 1(1) of the Financial Advisory and Intermediary Services Act, 2002 (Act No. 37 of 2002), and a reference to a specific category of financial service provider means the category determined in terms of section 6A of that Act;

"foreign collective investment scheme" means a collective investment scheme of the type referred to in Part VIII of the Collective Investment Schemes Control Act, 2002 (Act No. 45 of 2002);

"levy period" means the period from 1 April to 31 March;

"levy" means a levy imposed by this Act;

"long-term insurer" means a long-term insurer as defined in section 1(1) of the Long-term Insurance Act, 1998 (Act No. 52 of 1998), and after the effective date of the Insurance Act, 2017, means an insurer licensed to conduct life insurance business under that Act;

"occupational fund" means a fund as defined in section 1(1) of the Pension Funds Act, 1956 (Act No. 24 of 1956) established by an employer to provide pension benefits to employees;

"Office of the Pension Funds Adjudicator" means the Office established in terms of section 30B of the Pension

Funds Act, 1956 (Act No. 24 of 1956);

- "Office of the Ombud for Financial Services Providers" means the Office established in terms of section 20(1) of the Financial Advisory and Intermediary Services Act, 2002 (Act No. 37 of 2002);
- "Ombud Council" means the Ombud Council established in terms of section 175 of the Financial Sector Regulation Act;
- "over-the-counter derivative provider" means an over-the-counter derivative provider declared by the Minister as a regulated person in terms of section 5(1)(b) of the Financial Markets Act, 2012 (Act No. 19 of
- "pension fund" means a pension fund organisation as defined in section 1(1) of the Pension Funds Act, 1956 (Act No. 24 of 1956):
- "pension fund administrator" means a person approved by the Financial Sector Conduct Authority as an administrator of a pension fund in terms of section 13B of the Pension Funds Act, 1956 (Act No. 24 of 1956);
- "pension preservation fund" means a pension preservation fund as defined in section 1(1) of the Pension Funds Act, 1956 (Act No. 24 of 1956);
- "provident preservation fund" means a provident preservation fund as defined in section 1(1) of the Pension Funds Act, 1956 (Act No. 24 of 1956);
- "Prudential Authority" means the authority established in terms of section 32 of the Financial Sector
- "representative" means a representative as defined in section 1(1) of the Financial Advisory and Intermediary Services Act, 2002 (Act No. 37 of 2002);
- "retirement annuity fund" means a retirement annuity fund as defined in section 1 of the Income Tax Act, 1962 (Act No. 58 of 1962);
- "short-term insurer" means a short-term insurer and a Lloyd's underwriter, both as defined in section 1(1) of the Short-term Insurance Act, 1998 (Act No. 53 of 1998), and after the effective date of the Insurance Act, 2017, means an insurer licensed to conduct non-life insurance business under that Act;
- "supervised entity" means a financial institution that is licensed in terms of a financial sector law. "trade repository" means a trade repository as defined in section 1(1) of the Financial Markets Act, 2012 (Act No. 19 of 2012); and
- "Tribunal" means the Financial Services Tribunal established in terms of section 219(1) of the Financial Sector Regulation Act.
- (2) Unless the context otherwise indicates, words and expressions not defined in subsection (1) have the same meaning ascribed to them in terms of the Financial Sector Regulation Act.

Administration of Act

2. The Minister is responsible for the administration of this Act.

Levies

- 3. (1) A separate levy is charged, levied and collected, in accordance with this Act, for the benefit of each of the financial sector bodies.
- (2) A levy is payable by each supervised entity that is licensed in terms of a financial sector law and specified in the Schedules to this Act.
- (3) The amount of levies that are payable by a supervised entity in respect of a levy period is determined in accordance with the levy formulae set out in-
 - Schedule 1 in respect of the Prudential Authority;
 - Schedule 2 in respect of the Financial Sector Conduct Authority; (b)
 - Schedule 3 in respect of the Tribunal; (c)
 - Schedule 4 in respect of the Ombud Council; and (*d*)
 - Schedule 5 in respect of the Office of the Pension Funds Adjudicator and the Office of the Ombud for Financial Services Providers.
- (4) Where a supervised entity is licensed during a levy period, or if a supervised entity's licence is withdrawn during a levy period (at the request of the supervised entity, or resulting from regulatory action of a financial sector body), the levy payable by that supervised entity must be proportional to the remainder of the levy period during which it is licensed or no longer licensed.

Implementation special levy

- **4.** (1) An implementation special levy is payable by supervised entities that are liable to pay a levy in terms of section 3, in the first two levy periods following the commencement of this Act, to provide for the initial costs associated with the establishment of the Prudential Authority, the Financial Sector Conduct Authority, the Financial Services Tribunal and the Ombud Council.
- (2) The implementation special levy that is payable by a supervised entity is a maximum of 15 per cent of the levy that is payable by that supervised entity in terms of section 3(3)(a) to (d), in respect each of the

first two levy periods following the commencement of this Act.

Adjustment of amounts and levy formulae

- **5.** (1) A financial sector body may, subject to sections 239 and 240 of the Financial Sector Regulation Act, annually adjust any amount or percentage of the levy formulae, including the base or maximum amounts, that are set out in the relevant Schedule for a levy that is imposed for the benefit of that financial sector body.
- (2) When preparing levy estimates and determining the levy for a levy period in accordance with section 239 of the Financial Sector Regulation Act, the financial sector body must
 - (a) specify the meaning of any terms referred to in the levy formulae set out in the Schedules; and
 - (b) take into account any over-collection or under-collection of levies in the previous levy period in relation to the actual expenditure of the financial sector body during that levy period.
- (3) If this Act commences during a levy period, a financial sector body may impose a pro rata levy for the remainder of that levy period.

Exemption from levy

- **6.** (1) A financial sector body may, on application from a supervised entity, exempt that supervised entity from the payment of a levy or a part of a levy.
- (2) An application referred to in subsection (1) must include the particulars determined by the financial sector body.
- (3) A financial sector body may only exempt a supervised entity from the payment of a levy or a part of a levy, if the financial sector body is of the opinion that—
 - (a) the imposition of the levy will cause the supervised entity or its financial customers undue financial or other hardship or prejudice;
 - (b) the exemption will not conflict with the public interest; or
 - (c) it is necessary for developmental, financial inclusion and transformation objectives to facilitate progressive or incremental compliance with the Financial Sector Regulation Act or a financial sector law.
- (4) A financial sector body, in respect of the first two levy periods following the commencement of this Act, may exempt a type of supervised entity referred to in the Schedules from the payment of a levy or a part of a levy, if it is necessary to facilitate the affordability of the levy for the type of supervised entity.

Short title and commencement

- **7.** (1) This Act is called the Financial Sector Levies Act, 2017, and comes into effect on a date determined by the Minister by notice in the *Gazette*.
- (2) Different dates may be determined by the Minister in respect of the coming into effect of different—
 - (a) provisions of this Act;
 - (b) Schedules to this Act; and
 - (c) items in the Schedules to this Act.

SCHEDULE 1

PRUDENTIAL AUTHORITY

(Section 3(3)(a))

Type of supervised entity	Levy Frequency	Base Amount	Variable Amount(s)	Description of variable	Formula	Maximum
Bank	Annual	50 000	0.005% x A	A= total liabilities as at 30 June of the levy year as reported in the BA100, or liabilities as reported in the previous financial statements published in terms of IFRS (if first not available)	Levy= Base amount + Variable amount	45 000 000
Co-operative bank	Annual	1 000	0.005% x A	A= total liabilities as at 30 June of the levy year as reported in terms of section 22 of the Co-operative Banks Act, 2007, or previous financial statements (if first not available);	Levy= Base amount + Variable amount No levy is charged if A does not exceed 2 000 000	5 000
Mutual bank	Annual	2 000	0.005% x A	A= total liabilities at 30 June of the levy year as reported in terms of section 53 of the Mutual Banks Act, 1993, or previous financial statements (if first not available);	Levy= Base amount + Variable Amount No levy is charged if A does not exceed 3 000 000	10 000
Short-term Insurer	Annual	12 500	V1 = 0.1016% x B V2= 0.0281% x C	B=Gross premiums below 60 million C=Gross premiums above R60 million Gross premiums as stated in the most recent audited annual statutory return of the insurer preceding the levy period	Levy= Base amount + V1 +V2	15 000 000
Long-term Insurer (assistance business only)	Annual	5 000	0.005% x D	D = gross liabilities as stated in the most recent audited annual statutory return of the insurer preceding the levy period	Levy= Base amount + Variable amount	1 000 000

Type of supervised entity	Levy Frequency	Base Amount	Variable Amount(s)	Description of variable	Formula	Maximum
Long-term insurer (other)	Annual	50 000	0.006% x D	D = gross liabilities as at stated in the most recent audited annual statutory return of the insurer preceding the levy period	Levy= Base amount + Variable amount	30 000 000
Exchange	Quarterly	100 000	00010.0001% x E	E = gross value of trades over the quarter preceding the levy run	Levy= Base amount + Variable amount	7 000 000
Central Securities Depository	Quarterly	100 000	0.00001% x F	F = gross value of trades settled over the quarter preceding the levy run	Levy= Base amount + Variable amount	10 000 000
Clearing House	Quarterly	100 000	0.00001% x G	G= gross value of trades cleared over the quarter preceding the levy run	Levy= Base amount + Variable amount	3 000 000
Central Counterparty	Quarterly	100 000	0.00001% x H	H= gross value of open orders cleared over the quarter preceding the levy run	Levy= Base amount + Variable amount	3 000 000
Trade Repository	Annual	100 000	Not applicable		Levy= Base amount	Not applicable
Road Accident Fund	Annual	100 000	Not applicable		Levy= Base amount	Not applicable

SCHEDULE 2 FINANCIAL SECTOR CONDUCT AUTHORITY (Section 3(3)(b))

Type of supervised entity	•	Base Amount	Variable Amount(s)	Description of Variable	Formula	Maximum
Bank	Frequency Annual	50 000	0.0012% x A	A= total	Levy = Base	15 000 000
Dank	Aiiiuai	30 000	0.0012/0 X A	liabilities as at 30	amount +	13 000 000
				June of the levy	Variable	
				year as reported in	amount	
				the BA100, or		
				liabilities as		
				reported in the		
				previous financial		
				statements		
				published in terms		
				of IFRS (if first		
C 1 . 1	A 1	1.000	0.00120/	not available)	T D	5,000
Co-operative bank	Annual	1 000	0.0012% x A	A= total liabilities as at 30	Levy = Base	5 000
					amount + Variable	
				June of the levy year as reported in	amount	
				terms of section	amount	
				22 of the Co-	No levy is	
				operative Banks	charged if A	
				Act, 2007, or	does not	
				previous financial	exceed 2 000	
				statements (if first	000	
				not available)		
Mutual bank	Annual	2 000	0.0012% x A	A= liabilities at	Levy = Base	10 000
				30 June of the	amount +	
				levy year as	Variable	
				reported in terms	Amount	
				of section 53 of	Na 1	
				the Mutual Banks Act, 1993, or	No levy is charged if A	
				previous financial	does not	
				statements (if first	exceed 3 000	
				not available)	000	
Pension Fund -	Annual	2 000	14 x I	I= number of	Levy = Base	2 750 000
Occupational				members and in	amount +	_,,,,,
Fund				respect of every	Variable	
				other person who	amount	
				receives regular		
				periodic payments		
				from such a fund		
				(excluding any		
				member or such		
				person, whose benefit remained		
				unclaimed or a		
				beneficiary of		
				members of		
				pension funds) as		
				reflected in the		
				latest annual		
				financial statements		
				furnished to the		
				registrar as at 30		
				June of the levy		
D		2.000	14 *	period	T. P.	N T . 11 11
Pension Fund –	Annual	2 000	14 x I	I= number of	Levy = Base	Not applicable

Type of	Levy	Base Amount		Description of	Formula	Maximum
supervised entity	Frequency		Amount(s)	Variable		
Pension				members and in	amount +	
Preservation				respect of every	Variable	
fund, Provident				other person who	amount	
Preservation				receives regular		
Fund, Retirement				periodic payments		
Annuity Fund				from such a fund		
and Commercial				(excluding any		
Umbrella Fund				member or such		
				person, whose		
				benefit remained		
				unclaimed and		
				beneficiaries of		
				members of		
				pension funds) as		
				reflected in the		
				latest annual		
				financial statements		
				furnished to the		
				registrar as at 30		
				June of the		
				levy period		
Pension Fund	Annual	7 500	V1 = 840 x J	J= number of	Levy = Base	Not applicable
Administrator				pension funds,	amount	- ver appearance
				under	+V1 + V2	
				administration		
				as at 30 June of		
				the levy period		
			V2= 1.01 x I	The state of the s		
			V 2- 1.01 X 1	I_ aggragata		
				I= aggregate		
				number of		
				members and in		
				respect of every		
				other person who		
				receives regular		
				periodic payments		
				from such a fund		
				(excluding any		
				member or such		
				person, whose		
				benefit remained		
				unclaimed and		
				beneficiaries of		
				members of		
				pension funds) of		
				pension funds		
				under		
				administration as		
				reflected in the		
				latest annual		
				financial statements		
				furnished to the		
				registrar as at 30		
				June of the levy		
				period		
Short-term Insurer	Annual	12 500		B= gross premiums	Levy = Base	5 000 000
				below R60 million	amount +	
					V1 + V2	
				C= gross premiums		
				above R60 million		
			x C			
			A C	Gross premiums as		
				stated in the most		
L		1		and those		1

Type of supervised entity	Levy Frequency	Base Amount	Variable Amount(s)	Description of Variable	Formula	Maximum
				recent audited annual statutory return of the insurer preceding the levy period.		
Long-term Insurer (assistance business only)	Annual	5 000	0.005% x D	D = gross liabilities as stated in the most recent audited annual statutory return of the insurer preceding the levy period	Levy= Base amount + Variable amount	1 000 000
Long-term Insurer (other)	Annual	50 000	0.005% x D	D = gross liabilities as at stated in the most recent audited annual statutory return of the insurer preceding the levy period	Levy= Base amount + Variable amount	10 000 000
Exchange	Quarterly	125 000	0.0001% x E	E = gross value of trades over the quarter preceding the levy run	Levy= Base amount + Variable amount	8 750 000
Central Securities Depository	Quarterly	125 000	0.00001% x F	F = gross value of trades settled over the quarter preceding the levy run	Levy= Base amount + Variable amount	1 250 000
Clearing House	Quarterly	125 000	0.0001% x G	G = gross value of trades cleared over the quarter preceding the levy run	Levy= Base amount + Variable amount	3 750 000
Central Counterparty	Quarterly	125 000	0.0001% x H		Levy= Base amount + Variable amount	3 750 000
Trade Repository	Annual	500 000	Not applicable		Levy= Base amount	Not applicable
Over- the - Counter Derivative Provider	Annual	100 000	Not applicable		Levy= Base amount	Not applicable
Credit rating Agency	Annual	3 200 000 / K	Not applicable	K = number of registered credit rating agencies at start of levy Year	Levy=Base amount	Not applicable
Collective Investment Scheme in Securities	Quarterly	11 300	V1= 1 750 x L	L= number of portfolios, funds or subschemes, at end of previous quarter	Levy= Base amount + V1 + V2	Not applicable
			V2= 0.00005%	M= total amount of assets managed at end of previous		

Type of	Levy	Base Amount		Description of	Formula	Maximum
supervised entity	Frequency		Amount(s) x M	Variable quarter		
Collective Investment Scheme in Hedge funds	Quarterly	11 300	V1= 1 750 x L V2= 0.0045% x M	L = number of portfolios, funds or subschemes, at end of previous quarter M = total	Levy= Base amount + V1 +V2	Not applicable
				amount of assets managed at end of previous quarter		
Foreign Collective Investment Scheme	Quarterly	11 300	V1= 6 900 x L	L = number of portfolios, funds or sub- schemes, at end of previous quarter	Levy= Base amount + V1 +V2	Not applicable
			V2= 0.00035% x M	M = total net amount of assets managed on behalf of South African investors at end of previous Quarter		
Collective Investment Scheme in Property	Quarterly	11 300	100 000 x N	N = number of portfolios	Levy= Base amount + Variable amount	Not applicable
Collective Investment Scheme in articipation Bonds	Quarterly	11 300	V1= 1750 x L	L = number of portfolios, funds or sub- schemes, at end of previous quarter	V2	Not applicable
			V2= 0.00005% x O	O = aggregate amount owing by mortgagers at end of previous quarter		
Category I or IV financial services provider	Annual	3 700	600 x P	P = Average total number of key individuals plus average total number of representatives, calculated over the period 1 September to 31 August	amount + Variable amount	2 000 000
Category II, IIA or III financial services provider	Annual	7 400	V1= 600 x P	P = Average total number of key individuals plus average total	Levy= Base amount + V1 +V2	2 000 000

Type of supervised entity	Levy Frequency	Base Amount	Variable Amount(s)	Description of Variable	Formula	Maximum
				number of representatives, calculated over the period 1 September to 31 August		
			x Q	Q = the total value of investments managed or administered on behalf of clients in terms of the authorisation as a financial services provider on 31 August of the levy period: Provided that investments under		
				management or administration held in foreign currency must be included at the exchange rate published in the press at that date		
Category I and/or Category IV financial service provider in respect of only the financial products subcategories: Long-term insurance subcategory A and/or Friendly Society Benefits	Annual	3 700	270 x P	P = Average total number of key individuals plus average total number of representatives, calculated over the period 1 September to 31 August	Levy= Base amount + Variable amount	2 000 000
Financial Service Provider (other)	Annual	7 400	V1= 600 x P	P = Average total number of key individuals plus average total number of representatives, calculated over the period 1 September to 31 August	Levy= Base amount + V1 +V2	2 000 000
			x Q	Q = the total value of investments managed or administered on behalf of clients in terms of the authorisation as a financial services provider on 31		12

Type of	Levy	Base Amount	Variable	Description of	Formula	Maximum		
supervised entity	Frequency		Amount(s)	Variable				
				August of the levy				
				period: Provided				
				that investments				
				under				
				management or				
				administration held				
				in foreign				
				currency must				
				be included at the				
				exchange				
				rate published				
				in the press at that				
				date				
Financial	Annual		A person that	is authorised for m	ultiple categorie	es is liable		
Services Provider			for	a single levy calcula	ated as follows:			
(authorised in								
multiple				t onerous of the base				
Categories)			different ca	tegories for which t	the person is au	thorised.		
			(2) = the a	verage total numbe	r of kev individ	luals plus		
				number of represer				
				calculated over the				
				ded that the key ind				
				oved or appointed u				
				ed once for purpose				
			2 3 4110	ran Post				
				l value of investmen				
				of clients under the				
				e levy period: Provi				
			management or administration held in foreign currency mu					
			be included a	t the exchange rate	•	e press at that		
				date.				
			(4) = the most	t onerous of the max	cimum amount	applicable to		
				categories for which				

SCHEDULE 3 TRIBUNAL (Section 3(3)(c))

Type of supervised entity	Variable Amount	Description of Variable	Formula
All supervised entities that pay levies referred to in Schedules 1 and 2	2.5% x (S1 + S2)	S1= amount of levy payable by the supervised entity in terms of Schedule 1 S2= amount of levy payable by the supervised entity in terms of Schedule 2	Levy = Variable amount

SCHEDULE 4 OMBUD COUNCIL (Section 3(3)(d))

Type of supervised entity	Variable Amount	Description of Variable	Formula
All supervised entities	2.5% x S2	S2= amount of levy	Levy = Variable amount
that pay levies referred to		payable by the supervised	
in Schedule 2		entity in terms of	
		Schedule 2	

SCHEDULE 5 STATUTORY OMBUD SCHEMES

(Section 3(3)(e))

Statutory Ombud Scheme	Type of supervised entity	Base Amount	Variable Amount(s)	Description of Variable	Formula
Office of the Pension Fund Adjudicator	Pension Fund	Not applicable	5.85 x I	I= number of members and in respect of every other person who receives regular periodic payments from such a fund (excluding any member or such person, whose benefit remained unclaimed) as reflected in the latest annual financial statements furnished to the registrar as at 30 June of the levy period	Levy= Variable Amount
Office of the Ombud for Financial Services Providers	Financial Services Provider	885	R x 337 R=(T+U) -W	T= represents the number of key individuals of the financial services provider approved by the Financial Sector Conduct Authority; U= the number of representatives appointed by the financial services provider; and W= the key individuals that are also appointed as representatives, as at 31 August of the levy period	Levy = Base Amount + Variable Amount, up to a maximum of 255 000